



COMPLAINTS MANAGEMENT

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Document Control

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1. Introduction

Council recognises the need for an open and responsive Complaints Management System. The Lockyer Valley Regional Council Complaints Management System provides an enhanced ability to resolve complaints, identify trends and eliminate cause for complaint. Such a process improves customer satisfaction and provides complainants with a simple and effective process.

While Council tries to prevent and resolve issues or concerns before they become complaints, there are instances where this may not be possible. This Procedure applies to all Council officers and deals with Administrative Action Complaints and Privacy Complaints. This Procedure has been written in accordance with Section 306 of the Local Government Regulation 2012, the Information Privacy Act 2009 and the Lockyer Valley Regional Council Complaints Management Policy.

Council's Complaints Management System (CMS) is designed to:

- be open and responsive
- ensure equity and fairness
- effectively resolve complaints
- identify trends and opportunities to improve services; and
- eliminate the causes of complaints to prevent them from happening again.

Council's Complaints Officer is responsible for overseeing the Complaints Management System.

Definitions 2.

The following definitions apply for the purposes of this procedure:

Term	Definition
Administrative action complaint	is a complaint that — (a) is about an administrative action of a local government, including the following, for example — (i) a decision, or a failure to make a decision, including a failure to provide a written statement of reasons for a decision; (ii) an act, or a failure to do an act; (iii) the formulation of a proposal or intention; (iv) the making of a recommendation; and (b) is made by the affected person.
Affected person Complainant Complaint	refers to any person who is apparently affected by an administrative action of Lockyer Valley Regional Council. refers to the affected person or organisation making a complaint. means an expression of dissatisfaction by a person regarding an administrative action of Council.

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Term	Definition		
Complaints Officer	is the Coordinator Governance & Strategy.		
Corrupt conduct	means conduct of a person, regardless of whether the person holds or held an appointment, that — a) Adversely affects, or could adversely affect, directly or indirectly, the performance of functions or the exercise of powers of — (i) A unit of public administration; or (ii) A person holding an appointment; and b) Results, or could result, directly or indirectly, in the performance of functions or the exercise of powers mentioned in paragraph (a) in a way that — (i) Is not honest or is not impartial; or (ii) Involves a breach of trust placed in a person holding an appointment, either knowingly or recklessly; or (iii) Involves a misuse of information or material acquired in or in connection with the performance of functions or the exercise of powers of a person holding an appointment; and c) Is engaged in for the purpose of providing a benefit to the person or another person or causing a detriment to another person; and d) Would, if provided, be — (i) A criminal offence; or (ii) A disciplinary breach providing reasonable grounds for terming the person's services, if the person is or were the holder of an appointment.		
Fair and objective	means that complaints are considered on their merits and addressed in an unbiased and equitable manner, the principles of natural justice are observed and complainants will not suffer any reprisal from Council.		
Maladministration	is defined in schedule 4 of the Public Interest Disclosure Act 2010, maladministration is administrative action that — (a) Was taken contrary to law; or		
	 (b) Was unreasonable, unjust, oppressive, or improperly discriminatory; or (c) Was in accordance with a rule of law or a provision of an Act or a practice that is or may be unreasonable, unjust, oppressive, or improperly discriminatory in the particular circumstances; or (d) Was taken – (i) For an improper purpose; or (ii) On irrelevant grounds; or (iii) Having regard to irrelevant considerations; or (e) Was an action for which reasons should have been given, but were not given; or (f) Was based wholly or partly on a mistake of law or fact; or (g) Was wrong. 		
Natural Justice	 means that persons who are the subject of a complaint allegation and other potentially affect parties have the following rights: 1. To be informed of the substance of allegations that may affect their rights and interests in as much detail as possible; 		

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Term	Definition	
	To be given a reasonable opportunity to present their case to a decision maker or investigator in writing or at a meeting; and	
	3. To have the decision maker act fairly without bias.	
Reprisal	is a form of detriment to a person because it is believed that somebody has made or intends to make a public interest disclosure.	
	A Reprisal may include any action that:	
	 Causes personal injury or prejudice to safety; Results in property damage or loss; 	
	 Intimidates or harasses; 	
	 Discriminates against or disadvantages the discloser's career, profession, 	
	employment, trade or	
	• business;	
	Causes financial loss; and/or	
	Causes damage to reputation.	
Investigating officer	means a Council officer who has been tasked with investigating an Administrative Action Complaint. At the first level, the investigating officer will generally be a manager/supervisor or coordinator. At the second level, the investigating officer will generally be an Executive Manager or the Complaints Officer or delegate.	
	is defined in Section 13 of <i>Public Interest Disclosure Act 2010</i> as more than an	
Substantial misuse of	alleged misuse based on mere disagreement over policy that may properly be	
public resources	adopted about amounts, purposes or priorities of expenditure.	
Substantial and specific	includes any substantial and specific danger to the health and safety of the public. Public health or safety is defined in schedule 4 of the <i>Public Interest Disclosure Act</i>	
danger to public health	2010 to include the health or safety of individuals who are:	
and safety	 Under lawful care or control (i.e. students, patients, prisoners); or Using community facilities or services provided by the public or private sector; or 	
	In employment workplaces.	
A substantial and	any substantial and specific danger to the health or safety of a person with a disability. Section 11 of The <i>Disability Services Act 2006</i> , defines 'disability' as	
specific danger to the	follows: (1) A disability is a person's condition that –	
health and safety of a	(a) Is attributable to –	
person with a disability	i. an intellectual, psychiatric, cognitive, neurological, sensory or	
means	physical impairment; or	
	ii. a combination of impairments mentioned in subparagraph (i);	
	(b) Results in –	
	 i. a substantial reduction of the person's capacity for communication, social interaction, learning, mobility or self-care or management and ii. he person needing support. 	
	(2) For subsection (1), the impairment may result from an acquired brain injury.(3) The disability must be permanent or likely to be permanent.	

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	(4) The disability may be, but not need be, of a chronic episodic nature.	
A substantial and specific danger to the environment	refers to any conduct that is an offence, or the contravention of a condition imposed, under Queensland environmental legislation	
Privacy Complaint	a complaint by an individual about an act or practice of a relevant entity in relation to the individual's personal information that is a breach of the relevant entity's obligation under the IPA to comply with the privacy principles or an approval under section 157 of the IPA	
Unreasonable complaint conduct	is any behaviour by a person because of its nature and/or frequency raises substantial health, safety, resource or equity issues for the parties involved. Unreasonable persistence, demands, lack of cooperation, arguments and behaviours can be considered as unreasonable complaint conduct.	

3. Managing administrative action complaints

Section 268(2) of the *Local Government Act 2009* defines an administrative action complaint as one about an administrative action of Council by an affected person, i.e. one who is affected by the administrative action.

Examples of administrative action complaints:

Type of administrative action	Complaint examples	
An act or, failure to do an act. A decision, a failure to	 A repeated complaint about the general quality of a Council facility that is not responded to by Council Failure to take action after a request has been received to fix a pothole in the complainant's street or other place they regularly travel Failure to take appropriate action following a request by an affected person to investigate a barking dog or noisy air conditioner; or A complaint about a process that Council is undertaking that is impacting on the complainant. A complaint in respect of a Council decision to vary a service 	
make a decision, including a failure to provide a written statement of reasons for a decision.	A complaint in respect of a Council decision to not action a request.	
The formulation of a proposal or intention.	 A complaint in respect of a proposal by Council to take a particular action in the future. 	
The making of a recommendation.	A complaint in respect of a recommendation made by Council.	

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3.1 Distinction between an administrative action and a request for service

A request for service is not considered an administrative action complaint and is not subject to this procedure. Examples of requests for service commonly mistaken for as administrative action complaints include:

- A request to mow a park
- A request to pick up a bin
- A notification of a barking dog; or
- A request to fix a pothole.

3.2 Way to make a complaint

Any affected person can make an administrative action complaint to Council as follows:

- Via Council's website at www.lockyervalley.qld.gov.au/our-council/complaints
- Via email to the Complaints Officer at complaints@lvrc.qld.gov.au
- By post: PO Box 82, Gatton Qld 4343
- In person: Customer Service Centre at 26 Railway Street, Gatton or 9 Spicer Street, Laidley, or
- By telephone: 1300 005 872

A complaint may be made on another person's behalf; however, Council will check that the affected person is happy for council to respond directly to their representative.

3.3 Anonymous Complaints

Affected persons are able to make a complaint anonymously either in writing, via email or by telephone. In doing so it is important to provide as much information and supporting documents for the complaint to be assessed and investigated. As a consequence of making an anonymous complaint, it will not be possible to advise the complainant of Council's decision.

4. Complainants rights

4.1 Complainants are entitled to:

- Prompt acknowledgement of Council's receipt of the complaint
- A prompt response to the complaint
- Be kept informed of the progress and outcome of the complaints process
- Confidentiality of personal details (where possible within the law)
- A thorough and objective investigation or review of a complaint
- Written confirmation of reasons for a decision.

4.2 <u>Provision of assistance to complainants</u>

Where requested, a Council officer will assist complainants on how to make a complaint.

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4.3 Expectations of complainants

In order to ensure that a complaint is handled in the most efficient manner, Council requests that complainants:

- Clearly identify the issues of complaint, or ask for help from Council staff to do this
- Give Council all the available information in support of the complaint in an organised format and not provide any information that is intentionally misleading or knowingly wrong or vexatious
- Cooperate with the Council's inquiries or investigations; and
- Treat staff with courtesy and respect.

If complainants do not meet these expectations, Council may set limits or conditions on the handling of the complaint. Any abuse, harassment or threats to the safety or welfare of staff may result in discontinuation of the complaint investigation and contact with the complainant may cease.

Similarly, if it is found that the complainant has engaged in unreasonable complaint conduct or has made a frivolous, trivial, or knowingly false or a vexatious complaint, future contact with the complainant may cease.

Unreasonable complaint conduct can have a major impact on staff and allocation of resources, which can raise equity issues as they lead to fewer resources for other complaints and priorities. Where officers are experiencing unreasonable complaint conduct they are to refer to the Complaints Officer to develop a strategy for the management of the complainant displaying the unreasonable conduct.

A complaint may be considered frivolous or trivial if the Complaints Officer or the investigating officer determines that the complaint is without merit or unreasonably minor in nature.

A complaint may be considered vexatious if is it clearly mischievous, without merit and serving only to cause annoyance.

Once an investigating officer has been allocated to the complaint, the complainant should direct all correspondence to that officer so that the complaint can be managed as efficiently as possible.

5. Receiving, assessing and acknowledging a complaint

5.1 Guidance for timing of investigations and responses

Council will aim to respond to complaints as quickly as possible having regard to the following factors:

- Resource availability
- The risk and urgency of the situation
- The complexity of the complaint and number of issues involved; and
- The number of operational areas within Council involved in working through the complaint issues.

5.2 Assessment of complaint

Upon receipt of a complaint, the relevant Council officer must undertake a preliminary assessment to determine the appropriate resolution process. Council's Complaints Officer and Governance & Strategy Team can provide assistance with this process as required.

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The initial assessment process involves the following:

- Confirming that the subject of the complaint within Council's jurisdiction and responsibility
- Confirming that the Administrative Action Complaints process is the appropriate process for managing the complaint received as opposed to other review processes (if applicable), or initiating a request for service
- Confirming whether the matter has already been considered as a first or second level complaint; and
- Advising the relevant Manager and the Complaints Officer of the complaint and, for second level complaints, additionally advise the relevant Executive Manager.

5.3 Where a complaint is a public interest disclosure

In instances where a complaint may involve any of the items below, it must be referred to Council's Public Interest Disclosure Coordinator or the Chief Executive Officer for further review as it may be a Public Interest Disclosure and require management in accordance with the *Public Interest Disclosure Act 2010 and Council's Public Interest Disclosure Procedure*:

- Corrupt Conduct
- Maladministration
- A substantial misuse of public resources
- A substantial and specific danger to public health and safety
- A substantial and specific danger to the health and safety of a person with a disability
- A substantial and specific danger to the environment; or
- A reprisal.

5.4 Where a complaint involves staff conduct

Complaints involving staff conduct will be dealt with in conjunction with Council's Organisational Development processes and procedures as well as the Complaints Management Policy and Procedure. Where a complaint involves staff conduct, the Manager Organisational Development must be notified to determine what role they may be required to play in the complaint process.

5.5 Acknowledgement of complaint by Council

The Complaints Officer will aim to acknowledge complaints received as soon as possible but no later than five business days. Response times may vary depending how the complaint was made to Council and whether the customer prefers to be contacted by post, email, online or telephone.

5.6 Registration of complaints

All complaints received by Council must be recorded in ECM and entered into Council's Complaints Register by the Complaints Officer.

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At times complaints may be received directly by an operational area within Council. If this is the case, the officer receiving the complaint must inform the Complaints Officer of the complaint so it can be entered into the Complaints Register, acknowledged and referred to the investigating officer to action.

6. Management of first level complaints received

6.1 Initial assessment and allocation of first level complaints

First level complaints are administrative action complaints, which have not previously been reviewed or assessed by Council.

Generally, first level complaints will be managed by the relevant operational area and investigated, managed and responded to at the Manager, Coordinator or Supervisor level referred to as the investigating officer. For non-complex matters, first level complaints may be capable of resolution at the frontline.

The table below outlines the initial assessment and allocation of first level complaints.

How the complaint was made to Council	Assessment and allocation process	
Directly to an operational area	 For non-complex complaints, frontline officers may be able to respond to and resolve complaints in the moment. Provide the complaint to the relevant operational area for investigation and response and the relevant Manager/Executive Manager for information. Advise the Complaints Officer and Governance & Strategy Team of the complaint to enter on Council's Complaints Register and acknowledge the complaint. If the complaint is made via telephone, the relevant officer should document the complaint details and confirm them with the complainant via email/letter. 	
Centrally via Council	Council's Information Management Team to task the complaint via ECM to	
mailbox/post	the Complaints Officer (Governance & Strategy Team).	
Customer service via	The customer service officer can, depending on the customers preference:	
telephone	 a) Provide the complainant with the details to make the complaint via email or letter; or b) Record the details of the complaint and provide that to the Complaints Officer (Governance & Strategy Team) (as outlined above); or c) Obtain the complainant's contact details for the relevant Manager or Complaints Officer to discuss further. 	

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6.2 Guidance for managing and resolving first level complaints

Required item	Guidance	
Acknowledgement of complaint	For non-complex complaints, frontline officers may be able to respond to and resolve complaints in the moment.	
	If a complaint cannot be resolved on the frontline, the complaint should be referred to the Complaints Officer (Governance & Strategy Team) to be formally acknowledged as soon as possible but within five days.	
	 When providing an acknowledgement, the Complaints Officer will also: Provide an estimate of the time expected to respond to the complaint; and Contact details for providing further information. 	
	The Complaints Officer will refer the complaint to the relevant operational area for investigation.	
Investigation process	The investigation process should consider the following matters where	
	relevant:	
	Concerns raised by the complainant	
	Clarification obtained from the complainant	
	Relevant Council policies and established processes, local laws and	
	other statutory provisions	
	 Relevant correspondence and other communications relating to the complaint; and 	
	Evidence and other material available to Council.	
Decision	At the completion of the investigation, the investigating officer should	
	make a decision as to:	
	Whether the complaint is upheld; and	
	What remedy or remedies (if applicable) will be appropriate.	
Remedies available	Remedies available to resolve a complaint may include:	
	Admission of fault	
	Explanation	
	Apology	
	Change of decision	
	Change to policy or procedure	
	Repair/rework/replacement; or	
	Further assistance.	

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Required item	Guidance	
Notification of decision	Once the investigation has been completed, the investigating officer must:	
to the complainant	 Notify the complainant in writing of the decision 	
	A summary of supporting reasons for the decision must be	
	included in the response to the complainant. Where relevant, it	
	may be appropriate to explain Council's roles and relevant powers	
	with respect to the particular issues	
	 Consider whether a courtesy telephone call is appropriate to 	
	explain the decision to the complainant	
	Notify the Complaints Officer (Governance & Strategy Team) as to	
	the outcome to update the Complaint's Register; and	
	Provide notice to the complainant that if they remain dissatisfied	
	with Council's response, they can request for an internal review in	
	writing to Council's Complaints Officer or the Chief Executive	
	Officer.	

7. Management of second level complaints – Internal Reviews

7.1 Initial Assessments and allocation of second level complaints

Generally, a complaint will not be investigated at the second level (internal review) until it has progressed through the first level complaint process and the complainant remains dissatisfied.

In certain instances, it may be appropriate for a matter to escalate straight to internal review having regard to the history of the matter, complexity, or other reasons deemed appropriate by the Complaints Officer.

All requests for an internal review should be addressed to Council's Complaints Officer or Chief Executive Officer in the first instance. The Complaints Officer will then nominate an appropriate Council Officer or external consultant to undertake the review having regard to the following factors:

- Subject matter of the complaint
- Availability of in house expertise
- Complexity of the complaint; and
- History of the complaint.

Generally, internal reviews will be undertaken by the Executive Manager of the relevant operational area that the complaint relates to provided they have not been involved in the original matter or first level review. Where this is not possible the Complaints Officer or delegate will conduct the internal review.

7.2 Guidance for managing and resolving a second level complaint

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Required item	Guidance	
Acknowledgement of	A request for internal review should be formally acknowledged by Council's	
request for internal	Complaints Officer as soon as possible but within five days.	
review		
	When providing an acknowledgement, the Complaints Officer, will advise	
	the complainant of:	
	The details of the internal reviewer and their contact details for providing further information (as required); and	
	providing further information (as required); and	
	 The estimated time expected to complete the review (with 35 business days considered appropriate for complex matters). 	
Investigation process	The investigation process should consider the following matters where	
mrestigation process	relevant:	
	Concerns raised by the complainant	
	Relevant Council policies and established processes, local laws and	
	other statutory provisions	
	Relevant correspondence and other communications relating to the	
	complaint	
	Evidence and other material available to Council; and	
	Council's first level response and supporting reasons.	
Decision	At the completion of the investigation, the investigating officer should make	
	a decision as to:	
	Whether the complaint is upheld; and What remodules (if applicable) will be appreciate.	
	 What remedy or remedies (if applicable) will be appropriate. 	
	Further guidance can be provided from by the Complaints Officer as to the	
	appropriate review format.	
Remedies available	Remedies available to resolve a complaint may include:	
	Admission of fault	
	Explanation	
	Apology	
	Change of decision	
	Change to policy or procedure	
	Repair/rework/replacement; or	
	Further assistance.	
Notification of decision	Once the investigation has been completed, the investigating officer must:	
to the complainant	Notify the complainant in writing of the decision	
	A detailed summary of the investigation process and supporting	
	 reasons for the decision should be included in the response Consider whether a courtesy telephone call is appropriate to explain 	
	the decision to the complainant	
	Notify the Complaints Officers as to the outcome; and	
	 Provide notice to the complainant that if they are dissatisfied with 	
	Council's internal response, they can request for an external review	
	by the Office of the Queensland Ombudsman.	

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8. Request for review by an external agency

Where a complainant remains dissatisfied with the outcome of a second level (internal review), the complainant may wish to lodge a complaint with an external agency such as the Office of the Queensland Ombudsman. Generally, the Office of the Queensland Ombudsman will not review a complaint until it has been reviewed at the internal review level by Council.

9. Managing privacy complaints

Privacy complaints may be made to Council in accordance with section 166(3)(a) of the Information Privacy Act 2009. The complainant should make their complaint in accordance with the above Complaints Management System.

The Complaints Officer will acknowledge receipt of the privacy complaint within 5 working days.

The Complaints Officer will consider the matters in accordance with above process and provide the complainant with a written statement of reasons within 45 business days.

If the complainant is satisfied with the response, no further action is required. If the complainant is not satisfied with the response received or a response has not been provided within 45 business days they may refer their complaint to the Office of the Information Commissioner.

10. General guidance for managing and resolving complaints

10.1 Record keeping

When reviewing a complaint the investigating officer must keep detailed and accurate records to be stored and retained in Council's ECM record management system under the relevant complaint file. Records include:

- File notes of discussions regarding the complaint
- Material relating to investigation
- All correspondence relating to the matter; and
- Any documents relating to a review, including recommendations, decisions, reasons for the decisions and outcomes.

Confidentiality and privacy 10.2

A complainant's details should remain confidential. However, Council may be obliged to disclose a person's details to an external body for investigation or under a legal or statutory process.

Council officers should bear in mind that under Information Privacy Principle (IPP) (11), personal information must not be disclosed to an entity other than the person the subject of the personal information, relevant exclusions may include the following:

- The person has expressly or impliedly agreed to the disclosure; or
- Council officers are satisfied, on reasonable grounds, that the disclosure is necessary to lesson or prevent a serious threat to the life, health, safety or welfare of an individual, or to public health, safety or welfare; or

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10.3 <u>Guidance for investigations</u>

The investigating officer who is reviewing the complaint will do so as expeditiously as possible and where a complex investigation is required, update the complainant on the progress of the response.

For complex complaints, the investigating officer should prepare an action plan for conducting the investigation and gather all information necessary to conduct the investigation such as relevant laws and Council policies and processes. The investigating officer may also obtain information from discussions with the complainant, Council officers and, where relevant, third parties.

When undertaking an investigation, officers must adhere to the principles of procedural fairness and natural justice. All relevant, credible and dispute issues must be properly examined free of bias. Any resulting decisions must be supported by evidence. A person whose rights, interests, or legitimate expectations could be affected by the review has a right to a non-biased, impartial assessment of the facts and allegations.

For complex matters, the investigating officer shall prepare a report setting out their findings, what action, if any, is proposed to be taken and, if necessary, any recommendations for improvements to Council's administrative processes for consideration by the relevant operational area Manager and Executive Manager.

11. Office of Queensland Ombudsman - Good Decision Making Guidance

The below list outlines a ten step guide to good decision making provided by the Office of the Queensland Ombudsman. This list should be utilised by Officers when investigating a complaint.

- 1. Maintain a document trail
- 2. Identify the power to make a decision
- 3. Consider the authority and suitability of the decision maker
- 4. Identify all relevant matters
- 5. Follow procedures
- 6. Gather all relevant information
- 7. Provide Procedural Fairness
- 8. Determine the fact
- 9. Evaluate the facts to make the decision; and
- 10. Give meaningful and accurate reasons for your decisions.

12. Monitoring the Complaints Management System

The Complaints Officer will report to the Executive Leadership Team, when required, regarding the operation of the Complaints Management System. In relation to Administrative Action Complaints, this will meet the requirements of Section 306(4)(c) of the Local Government Regulation 2012 which requires internal reports to be made occasionally to management about the Complaints Management System.

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